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Relevant industries: All
Relevant companies: All
Relevant taxes: N/A

Potential impacts on businesses:

- Operational costs reduced

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China national e-tax bureau and 'one stop shop'

On 13 September 2017, Mr. Rao Lixin, director of the Tax Collection and IT Administration Department of the State Administration of Taxation (SAT), announced that the SAT will take further steps to enhance the use of information technology in tax administration:

- By the end of 2017, the online tax service platforms of each provincial tax bureau will be upgraded and integrated with local government online service platforms.
- By the end of 2020, a nationwide e-tax bureau will be set up.
- A "one-stop shop" online tax service platform will be rolled out. This will maintain data on taxpayers and be linked to the national data sharing exchange platform, thus allowing taxpayers to handle tax matters more efficiently with local tax authorities.



Reference: Guo Ban Han [2017] No. 84
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Relevant industries: Financial industries
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 Relevant taxes: N/A

Potential impacts on businesses:

- Risks of being challenged due to incompliance issues increased

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China national risk assessment system to more effectively detect tax evasion

On 13 September 2017, the State Council general office issued Circular Guo Ban Han [2017] No. 84. The circular directs that, by 2020, coordinated regulatory mechanisms must be set up to better detect and deter money laundering, terrorist financing and tax evasion. Specifically, the rules:

- Establish a national risk assessment system with a panel consisting of anti-money laundering (“AML”) competent authorities, tax authorities, and public security authorities. These will oversee regular assessment work and monitoring of irregular cross-border capital transfers requiring further investigation.
- Require professional services providers, including accounting and law firms, to assist with AML monitoring, as well as with prosecution efforts.
- Industry regulatory rules on AML must provide for:
 - ❖ Enhanced cooperation between industry competent authorities, AML competent authorities, and tax authorities.
 - ❖ Analysis for a given industry on the distribution of and trends in money laundering, terrorist financing and tax evasion risks and enhancement of responsive regulatory policies.
 - ❖ AML and anti-terrorist financing regulatory system improvements are particularly emphasized for the real estate, precious metals and jewellery trade sectors, as well as other sectors exhibiting particular risks.
- In order to prevent customs duty evasion, greater cooperation on monitoring and on exchange of information is needed between AML competent authorities and customs authorities.
- China will enhance bilateral/multilateral cooperation on tax collection, international tax information exchange and tax transparency, to crack down on international tax avoidance. This will also facilitate wider AML efforts.

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Relevant industries: All
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 Relevant taxes: N/A

Potential impacts on businesses:

- Operational costs reduced

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New anti-monopoly measures

On 13 September 2017, the Ministry of Commerce (MOFCOM) issued *Measures for the Review of Concentration of Economic Power (Exposure Draft for Revision)* (the "2017 Anti-Monopoly Measures") to solicit public comments. Once the 2017 Measures comes into effect, it will replace two 2009-issued Measures; *Measures for the Declaration of Concentration of Undertakings* and *Measures for the Review of Concentration of Undertakings*.

Under the current rules, "concentration of economic power" refers to :

- Merger of business operators;
- Acquisition of a controlling stake in equity or assets;
- Acquisition of control over other business operators, or the attainment of an ability to exert decisive influence on other business operators, through contractual arrangements or other means.

According to China's anti-monopoly law, prior to any acquisition of a controlling stake, a declaration must be registered with and approved by MOFCOM, where the following thresholds are met:

- The worldwide turnover derived by all business operators participating in the "concentration" transactions exceeded RMB10 billion for the previous fiscal year. The threshold is met where, for at least two of these business operators, their turnover in China exceeded RMB400 million for the previous fiscal year; or
- The turnover derived in China by all business operators participating in the concentration transactions exceeded RMB20 billion for the previous fiscal year. The threshold is met where, for at least two of these business operators, their turnover in China exceeded RMB400 million for the previous fiscal year.

Compared with the two 2009-issued Measures, and the *Guidance on Declaration of the Concentration of Undertakings* issued by the anti-monopoly bureau of MOFCOM in 2014, the 2017 measures make the following changes:

- The 2017 measures further clarify the definition of "concentration of economic power". It is clarified as an acquisition of property, business operations, and legal rights previously held by other business operators where, before the acquisition, these were operated by the sellers in the marketplace to generate income. Such acquisitions will be considered as a "concentration of economic power".
- The 2017 measures provide a new definition of "decisive influence". A business operator will be considered to have exercised "decisive influence" where it holds voting rights (or similar rights) in another business operator and can influence the operations and management decisions of another business operator (e.g., appointing and removing senior management, financial budgets and business plans).
- The 2017 measures provide that where a company, through a series of transactions, obtains controlling rights over another company, or comes to exert "decisive influence" over another company, such transactions shall be viewed collectively as one "concentration of economic power" transaction.

This builds on a 2009 measures provision concerning the definition of one "concentration of economic power" transaction. This provided that where multiple "concentration of economic power" transactions are carried out between the same two companies within two years, and each of transactions is below the declaration threshold, then those transactions shall be treated as one transaction for the purpose of the rules. The 2017 measures develop this definition further.

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Potential impacts on businesses:

- Risks of being challenged due to cross-border tax avoidance arrangements increased

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UN examine developing country digital economy tax issues

In September 2017, the UN Committee of Experts on International Cooperation in Tax Matters issued a [document](#) entitled 'The digitalized economy: selected issues of potential relevance to developing countries'. This refers to the work of the Organization for Economic Cooperation and Development (OECD) base erosion and profit shifting (BEPS) project on addressing the tax challenges of the digital economy. The UN document looks at some of the unilateral measures introduced by Australia, China, France, India, Israel, Italy and the United Kingdom to tax digital economy activity:

- value added tax (VAT)-based measures, based on the geographical location of the consumer market (e.g., China levies taxes on retail goods that are imported through e-commerce);
- presumed allocation of profits to domestic jurisdiction (either by making use of a presumed permanent establishment approach like that adopted in the United Kingdom and Australia, or by requiring taxpayers to register in a country as a result of their digital presence);
- taxes on the use of a country's digital infrastructure (e.g., Indian 6% equalization levy withheld from digital advertising service payments to non-residents); and
- transfer pricing-related measures (e.g. Italy has moved to align more closely with the revised OECD rules).

The document highlights the following:

- Many developing countries are taking steps to impose VAT/GST withholding on payments to foreign B2C providers of goods and services.
- As economies continue to digitalise this may drive a revision of the UN Model Convention permanent establishment threshold to embrace a digital permanent establishment concept.

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