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Relevant industries: All
Relevant companies: All
Relevant taxes: N/A

Potential impacts on businesses:

- Compliance costs due to regulatory uncertainties reduced

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New guidance for outbound investment

On 3 November 2017, the National Development and Reform Commission (NDRC) issued *Administrative Measures for Outbound Investment by Enterprises (Exposure Draft*) (the "2017 Draft OI Measures") for public comment. The 2017 Draft OI Measures builds on the 2014-issued *Administrative Measures on Approval and Filing for Outbound Investment Projects* (NDRC order No. 9), aiming to overhaul China's management system for outbound investments. Specifically, the 2017 Draft OI Measures:

- Clarifies the definition of "outbound investment" activities. These include but not limited to:
    - Acquiring ownership of and the right to use foreign land;
    - Acquiring exploration and exploitation rights in overseas natural resources;
    - Acquiring ownership and operation rights for overseas infrastructure;
    - Acquiring ownership and operation rights for overseas enterprises/assets;
    - Making investments to form new fixed assets overseas or renovation/expansion of existing overseas fixed assets;
    - Set up new overseas enterprises or ramp up investment in existing overseas enterprises;
    - Set up or participate in new overseas equity investment funds;
    - Get control of overseas enterprises/assets through contractual arrangements, trusts, etc.
- Adjust the scope of sensitive jurisdictions or industries that are subject to NDRC's approval when outbound investments are made. The sensitive industries now cover cross-border water resource exploration and exploitation, news media, manufacturing/research/development/repair of weapons and restricted industries detailed under China's macroeconomic control policy, e.g. real estate, hotels, cinemas, entertainment, sport clubs at set out in Guo Ban Fa [2017] No. 74, see *KPMG China Tax Weekly Update (Issue 33, August 2017)* for details.

- Extend the scope of regulatory scrutiny to indirect outbound investments. The 2017 Draft OI Measures require that outbound investments made by domestic enterprises and individuals through their controlled overseas enterprises, shall be subject to the 2017 Draft OI Measures. However, this does not imply that such investments must either be subject to approval or filing procedures. In relation to indirect outbound investments made by domestic enterprises through their controlled overseas enterprises, the 2017 Draft OI Measures set out the following requirements:
  - Any indirect outbound investments made in sensitive jurisdictions or industries, shall be subject to NDRC's approval. Sensitive jurisdictions refer to those jurisdictions that (i) have no diplomatic relationships with China; (ii) are at war (with China or a third country) or at civil war; and (iii). have agreed the restrictions in their bilateral/multilateral treaties or agreements concluded with China
  - For indirect outbound investments that are not made in sensitive jurisdictions or industries, but exceed USD300 million, the Chinese company is required to notify NDRC with relevant information.

  It should be noted that the 2017 Draft OI Measures do not apply to direct outbound investments made by domestic individuals, only those by enterprises.
- Abolish the reporting requirement set forth in NDRC order No. 9, which regulated that "where an outbound acquisition or bidding project is made with Chinese investments of USD300 million or above, the enterprise is required to report the project information to NDRC, before substantive work is carried out".
- Simplify the approval and filing procedures. Under NDRC order No. 9, for outbound investments that are subject to approval or filing with national NDRC, local enterprises shall submit the relevant materials to provincial NDRC for initial approval. However, the 2017 Draft OI Measures stipulates that a pre-approval will no longer be required by the provincial NDRC and the local enterprises may submit the materials directly to national NDRC for approval or filing.
- Loosen the timeframe for obtaining approval or completing the filing. Under NDRC order No. 9, where an enterprise intends to make an outbound investment which is subject to approval or filing with NDRC, the enterprise must obtain an approval from or complete the filing with NDRC prior to entering into any binding documents. This requirement has been abolished in the 2017 Draft OI Measures which stipulates that such outbound investment must be approved by or filed with NDRC before its implementation. This means that binding documents could be entered into prior to approval/filing, but there should be no substantive implementation of the project pending such approval/filing.

The 2017 Draft OI Measures set out more specific rules for approval and filing procedures, and on the timing and extension of validity periods for approved and filed documents. It also introduces new reporting mechanisms for outbound investments such as reporting on project completion status, and reporting on materially adverse situations encountered with investments.

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Relevant industries: All
Relevant companies: All
Relevant taxes: VAT / CIT / IIT

Potential impacts on businesses:

- Compliance costs reduced

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Tax guidance for outbound investment

On 30 October 2017, the State Administration of Taxation (SAT) released Tax Guidance for Outbound Investment ("the OI Guidance"). This aims to better serve the national external economic strategy, and lower "going out" taxpayers' tax risks.

The OI Guidance summarizes 83 items for "going out" enterprises in four categories: tax policies, tax treaties, administrative rules and tax service measures. Each item consists of four sections, specifying applicable taxpayers, applied tax policies/treaties, application condition and legal basis. The 83 items include:

- 29 items in relation to preferential tax policies. These include tax refund (exemption) policies for exported goods and services, zero rated /tax exemption policies for cross-border taxable services, tax policies for resident enterprises' income derived from overseas, and corporate income tax (CIT) preferential policies.
- 19 items in relation to tax treaties. Income types derived from overseas, organised by their classification (such as permanent establishment, business profit, dividend tax exemption, technical service fee), are further elaborated in this section.
- 21 items in relation to administrative provisions. These include provisions for tax registration for overseas branches, automatic exchange of financial account information, foreign tax credits, transfer pricing, general anti-tax avoidance rules, and country-by-country reporting.
- 14 items in relation to tax service measures. These include issuance of Chinese tax resident certificate for "going out" enterprises, advance pricing arrangements, mutual agreement procedures (MAP) on special tax adjustment, investment tax guidance for investee countries.

This is just a summary of existing policies and does not involve introducing any new policies.

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Relevant industries: All
Relevant companies: All
Relevant taxes: Vessel Tonnage Tax

Potential impacts on businesses:

- N/A

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Draft Vessel and Tonnage Tax Law in development

The Standing Committee of the National People's Congress (NPC) on 31 October 2017 reviewed the *Draft Vessel Tonnage Tax Law* (the "Draft Tonnage Bill") and released the Draft Tonnage Bill to solicit public comments by 6 December 2017. Placing existing Chinese taxes on a statutory basis is part of the Chinese government's effort to reinforce the 'rule of law'. Taxes such as tobacco tax and VAT are also undergoing a similar transition (see *KPMG China Tax Weekly Update (Issue 35, September 2017)* for the latest development of tobacco tax).

Vessel tonnage tax (VTT) is currently based on 2011 State Council-issued rules and these will be replaced by statutory law issued by the NPC. Under the current rules, where vessels enter into a port within the territory of China from a port outside China, VTT shall be levied based on net tonnage and term of tonnage tax licenses issued by Chinese Customs. According to Mr. Xiao Jie, Minister of Finance, the framework of the existing VTT, and its tax burden, will remain unchanged.

Contact Us

For any enquiries, please send to our public mailbox: taxenquiry@kpmg.com or contact our partners/directors in each China/HK offices.

Khoonming Ho
Head of Tax,
KPMG Asia Pacific
Tel. +86 (10) 8508 7082
khoonming.ho@kpmg.com

Lewis Lu
Head of Tax,
KPMG China
Tel. +86 (21) 2212 3421
lewis.lu@kpmg.com

Beijing/Shenyang/Qingdao
Vincent Pang
Tel. +86 (532) 8907 1728
vincent.pang@kpmg.com

Tianjin
Eric Zhou
Tel. +86 (10) 8508 7610
ec.zhou@kpmg.com

Shanghai/Nanjing/Chengdu
Anthony Chau
Tel. +86 (21) 2212 3206
anthony.chau@kpmg.com

Hangzhou
John Wang
Tel. +86 (571) 2803 8088
john.wang@kpmg.com

Guangzhou
Lilly Li
Tel. +86 (20) 3813 8999
lilly.li@kpmg.com

Fuzhou/Xiamen
Maria Mei
Tel. +86 (592) 2150 807
maria.mei@kpmg.com

Shenzhen
Eileen Sun
Tel. +86 (755) 2547 1188
eileen.gh.sun@kpmg.com

Hong Kong
Karmen Yeung
Tel. +852 2143 8753
karmen.yeung@kpmg.com

Northern China

Vincent Pang
Head of Tax,
Northern Region
Tel. +86 (10) 8508 7516
+86 (532) 8907 1728
vincent.pang@kpmg.com

Cheng Chi
Tel. +86 (10) 8508 7606
cheng.chi@kpmg.com

Conrad TURLEY
Tel. +86 (10) 8508 7513
conrad.turley@kpmg.com

Milano Fang
Tel. +86 (532) 8907 1724
milano.fang@kpmg.com

Tony Feng
Tel. +86 (10) 8508 7531
tony.feng@kpmg.com

Flora Fan
Tel. +86 (10) 8508 7611
flora.fan@kpmg.com

John Gu
Tel. +86 (10) 8508 7095
john.gu@kpmg.com

Rachel Guan
Tel. +86 (10) 8508 7613
rachel.guan@kpmg.com

Helen Han
Tel. +86 (10) 8508 7627
h.han@kpmg.com

Michael Wong
Tel. +86 (10) 8508 7085
michael.wong@kpmg.com

Josephine Jiang
Tel. +86 (10) 8508 7511
josephine.jiang@kpmg.com

Henry Kim
Tel. +86 (10) 8508 5000
henry.kim@kpmg.com

David Ling
Tel. +86 (10) 8508 7083
david.ling@kpmg.com

Li Li
Tel. +86 (10) 8508 7537
li.li@kpmg.com

Lisa Li
Tel. +86 (10) 8508 7638
lisa.h.li@kpmg.com

Thomas Li
Tel. +86 (10) 8508 7574
thomas.li@kpmg.com

Larry Li
Tel. +86 (10) 8508 7658
larry.y.li@kpmg.com

Lucia Liu
Tel. +86 (10) 8508 7570
lucia.jj.liu@kpmg.com

Alan O'Connor
Tel. +86 (10) 8508 7521
alan.oconnor@kpmg.com

Shirley Shen
Tel. +86 (10) 8508 7586
yinghua.shen@kpmg.com

Joseph Tam
Tel. +86 (10) 8508 7605
laiyiu.tam@kpmg.com

Joyce Tan
Tel. +86 (10) 8508 7666
joyce.tan@kpmg.com

Cynthia Xie
Tel. +86 (10) 8508 7543
cynthia.py.xie@kpmg.com

Christopher Xing
Tel. +86 (10) 8508 7072
christopher.xing@kpmg.com

Irene Yan
Tel. +86 (10) 8508 7508
irene.yan@kpmg.com

Adams Yuan
Tel. +86 (10) 8508 7596
adams.yuan@kpmg.com

Jessie Zhang
Tel. +86 (10) 8508 7625
jessie.j.zhang@kpmg.com

Sheila Zhang
Tel. +86 (10) 8508 7507
sheila.zhang@kpmg.com

Tiansheng Zhang
Tel. +86 (10) 8508 7526
tiansheng.zhang@kpmg.com

Tracy Zhang
Tel. +86 (10) 8508 7509
tracy.h.zhang@kpmg.com

Eric Zhou
Tel. +86 (10) 8508 7610
ec.zhou@kpmg.com

Vivian Zhou
Tel. +86 (10) 8508 3360
v.zhou@kpmg.com

Central China

Anthony Chau
Head of Tax,
Eastern & Western Region
Tel. +86 (21) 2212 3206
anthony.chau@kpmg.com

Yasuhiko Otani
Tel. +86 (21) 2212 3360
yasuhiko.otani@kpmg.com

Johnny Deng
Tel. +86 (21) 2212 3457
johnny.deng@kpmg.com

Cheng Dong
Tel. +86 (21) 2212 3410
cheng.dong@kpmg.com

Marianne Dong
Tel. +86 (21) 2212 3436
marianne.dong@kpmg.com

Chris Ge
Tel. +86 (21) 2212 3083
chris.ge@kpmg.com

Chris Ho
Tel. +86 (21) 2212 3406
chris.ho@kpmg.com

Henry Wong
Tel. +86 (21) 2212 3380
henry.wong@kpmg.com

Jason Jiang
Tel. +86 (21) 2212 3527
jason.jt.jiang@kpmg.com

Flame Jin
Tel. +86 (21) 2212 3420
flame.jin@kpmg.com

Sunny Leung
Tel. +86 (21) 2212 3488
sunny.leung@kpmg.com

Michael Li
Tel. +86 (21) 2212 3463
michael.y.li@kpmg.com

Karen Lin
Tel. +86 (21) 2212 4169
karen.w.lin@kpmg.com

Benjamin Lu
Tel. +86 (21) 2212 3462
benjamin.lu@kpmg.com

Christopher Mak
Tel. +86 (21) 2212 3409
christopher.mak@kpmg.com

Henry Ngai
Tel. +86 (21) 2212 3411
henry.ngai@kpmg.com

Naoko Hirasawa
Tel. +86 (21) 2212 3098
naoko.hirasawa@kpmg.com

Ruqiang Pan
Tel. +86 (21) 2212 3118
ruqiang.pan@kpmg.com

Amy Rao
Tel. +86 (21) 2212 3208
amy.rao@kpmg.com

Wayne Tan
Tel. +86 (28) 8673 3915
wayne.tan@kpmg.com

Tanya Tang
Tel. +86 (25) 8691 2850
tanya.tang@kpmg.com

Rachel Tao
Tel. +86 (21) 2212 3473
rachel.tao@kpmg.com

Janet Wang
Tel. +86 (21) 2212 3302
janet.z.wang@kpmg.com

John Wang
Tel. +86 (571) 2803 8088
john.wang@kpmg.com

Mimi Wang
Tel. +86 (21) 2212 3250
mimi.wang@kpmg.com

Jennifer Weng
Tel. +86 (21) 2212 3431
jennifer.weng@kpmg.com

Grace Xie
Tel. +86 (21) 2212 3422
grace.xie@kpmg.com

Bruce Xu
Tel. +86 (21) 2212 3396
bruce.xu@kpmg.com

Jie Xu
Tel. +86 (21) 2212 3678
jie.xu@kpmg.com

Robert Xu
Tel. +86 (21) 2212 3124
robert.xu@kpmg.com

Yang Yang
Tel. +86 (21) 2212 3372
yang.yang@kpmg.com

Jason Yu
Tel. +86 (21) 2212 3316
jim.yu@kpmg.com

William Zhang
Tel. +86 (21) 2212 3415
william.zhang@kpmg.com

Hanson Zhou
Tel. +86 (21) 2212 3318
hanson.zhou@kpmg.com

Michelle Zhou
Tel. +86 (21) 2212 3458
michelle.b.zhou@kpmg.com

Eric Zhang
Tel. +86 (21) 2212 3398
eric.z.zhang@kpmg.com

Kevin Zhu
Tel. +86 (21) 2212 3346
kevin.x.zhu@kpmg.com

Southern China

Lilly Li
Head of Tax,
Southern Region
Tel. +86 (20) 3813 8999
lilly.li@kpmg.com

Penny Chen
Tel. +1 (408) 367 6086
penny.chen@kpmg.com

Vivian Chen
Tel. +86 (755) 2547 1198
vivian.w.chen@kpmg.com

Nicole Cao
Tel. +86 (20) 3813 8619
nicole.cao@kpmg.com

Sam Fan
Tel. +86 (755) 2547 1071
sam.kh.fan@kpmg.com

Joe Fu
Tel. +86 (755) 2547 1138
joe.fu@kpmg.com

Ricky Gu
Tel. +86 (20) 3813 8620
ricky.gu@kpmg.com

Fiona He
Tel. +86 (20) 3813 8623
fiona.he@kpmg.com

Angie Ho
Tel. +86 (755) 2547 1276
angie.ho@kpmg.com

Aileen Jiang
Tel. +86 (755) 2547 1163
aileen.jiang@kpmg.com

Cloris Li
Tel. +86 (20) 3813 8829
cloris.li@kpmg.com

Jean Li
Tel. +86 (755) 2547 1128
jean.j.li@kpmg.com

Sisi Li
Tel. +86 (20) 3813 8887
sisi.li@kpmg.com

Mabel Li
Tel. +86 (755) 2547 1164
mabel.li@kpmg.com

Kelly Liao
Tel. +86 (20) 3813 8668
kelly.liao@kpmg.com

Patrick Lu
Tel. +86 (755) 2547 1187
patrick.c.lu@kpmg.com

Grace Luo
Tel. +86 (20) 3813 8609
grace.luo@kpmg.com

Ling Lin
Tel. +86 (755) 2547 1170
ling.lin@kpmg.com

Maria Mei
Tel. +86 (592) 2150 807
maria.mei@kpmg.com

Chris Xiao
Tel. +86 (755) 3813 8630
chris.xiao@kpmg.com

Eileen Sun
Tel. +86 (755) 2547 1188
eileen.gh.sun@kpmg.com

Michelle Sun
Tel. +86 (20) 3813 8615
michelle.sun@kpmg.com

Bin Yang
Tel. +86 (20) 3813 8605
bin.yang@kpmg.com

Lixin Zeng
Tel. +86 (20) 3813 8812
lixin.zeng@kpmg.com

Nicole Zhang
Tel. +86 (20) 3813 8644
nicole.ll.zhang@kpmg.com

Hong Kong

Curtis Ng
Head of Tax, Hong Kong
Tel. +852 2143 8709
curtis.ng@kpmg.com

Ayesha M. Lau
Tel. +852 2826 7165
ayesha.lau@kpmg.com

Chris Abbiss
Tel. +852 2826 7226
chris.abbiss@kpmg.com

Darren Bowdern
Tel. +852 2826 7166
darren.bowdern@kpmg.com

Yvette Chan
Tel. +852 2847 5108
yvette.chan@kpmg.com

Lu Chen
Tel. +852 2143 8777
lu.l.chen@kpmg.com

Wade Wagatsuma
Tel. +852 2685 7806
wade.wagatsuma@kpmg.com

Natalie To
Tel. +852 2143 8509
natalie.to@kpmg.com

Elizabeth DE LA CRUZ
Tel. +852 2826 8071
elizabeth.delacruz@kpmg.com

Matthew Fenwick
Tel. +852 2143 8761
matthew.fenwick@kpmg.com

Sandy Fung
Tel. +852 2143 8821
sandy.fung@kpmg.com

Charles Kinsley
Tel. +852 2826 8070
charles.kinsley@kpmg.com

Stanley Ho
Tel. +852 2826 7296
stanley.ho@kpmg.com

Becky Wong
Tel. +852 2978 8271
becky.wong@kpmg.com

Barbara Forrest
Tel. +852 2978 8941
barbara.forrest@kpmg.com

John Kondos
Tel. +852 2685 7457
john.kondos@kpmg.com

Kate Lai
Tel. +852 2978 8942
kate.lai@kpmg.com

Travis Lee
Tel. +852 2143 8524
travis.lee@kpmg.com

Irene Lee
Tel. +852 2685 7372
irene.lee@kpmg.com

Alice Leung
Tel. +852 2143 8711
alice.leung@kpmg.com

Ivor Morris
Tel. +852 2847 5092
ivor.morris@kpmg.com

Benjamin Pong
Tel. +852 2143 8525
benjamin.pong@kpmg.com

Malcolm Prebble
Tel. +852 2684 7472
malcolm.j.prebble@kpmg.com

David Siew
Tel. +852 2143 8785
david.siew@kpmg.com

Murray Sarelius
Tel. +852 3927 5671
murray.sarelius@kpmg.com

John Timpany
Tel. +852 2143 8790
john.timpany@kpmg.com

Lachlan Wolfers
Tel. +852 2685 7791
lachlan.wolfers@kpmg.com

Steve Man
Tel. +852 2978 8976
steve.man@kpmg.com

Daniel Hui
Tel. +852 2685 7815
daniel.hui@kpmg.com

Karmen Yeung
Tel. +852 2143 8753
karmen.yeung@kpmg.com

Erica Chan
Tel. +852 3927 5572
erica.chan@kpmg.com

Adam Zhong
Tel. +852 2685 7559
adam.zhong@kpmg.com

Eva Chow
Tel. +852 2685 7454
eva.chow@kpmg.com

Alexander ZEGERS
Tel. +852 2143 8796
zegers.alexander@kpmg.com

kpmg.com/cn