

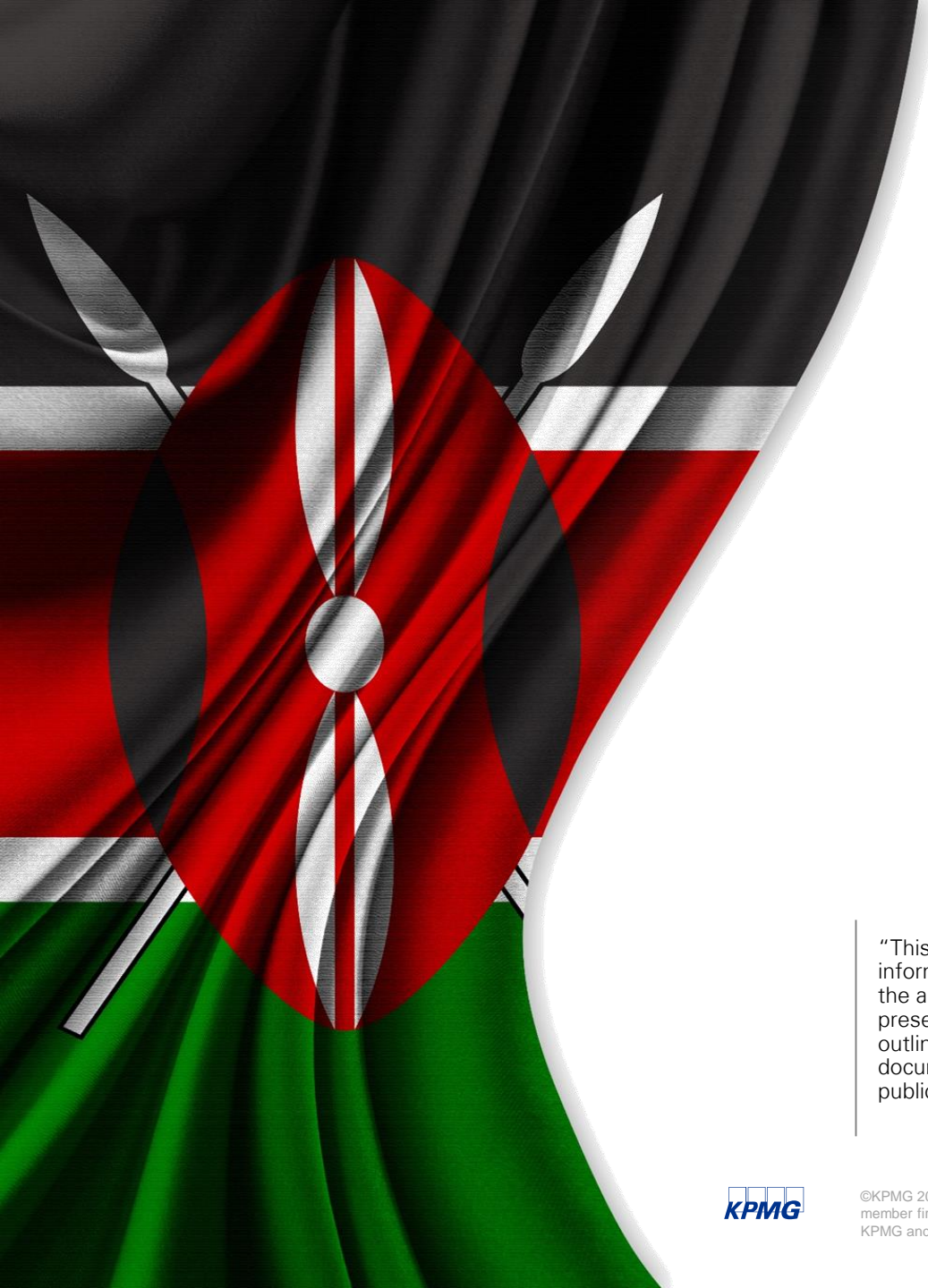


Independent Audit of the Register of Voters

—
April, 2017

kpmg.com/eastafrica





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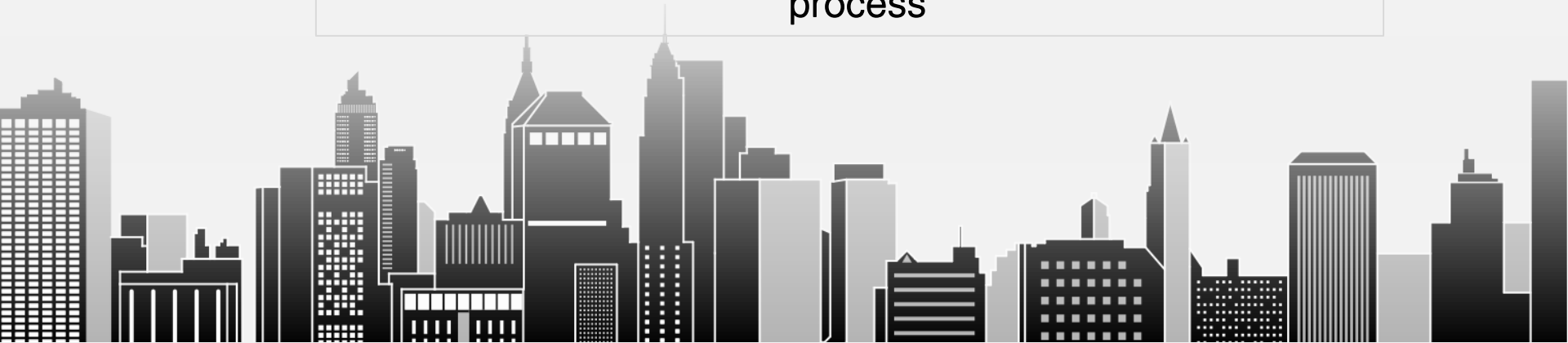
Background



Kenyan context relating to Register of Voters

- History of mistrust of the Commission and perceived mischief in register of voters
- Suspected to be primary instrument used to perpetuate mischief
- 2007/8 Post Election Violence
- The Kriegler Report on 2007 elections
- Contested 2013 Presidential elections
- Agitation and protests against IEBC
- Report of the Joint Parliamentary Select Committee on IEBC as adopted by Parliament in 2016
- Amendment of Election Laws
- Removal of Commissioners and appointment of new Commissioners
- Amended election laws stipulate an audit of the register of voters
- The Constitution also provides for accuracy of the register of voters

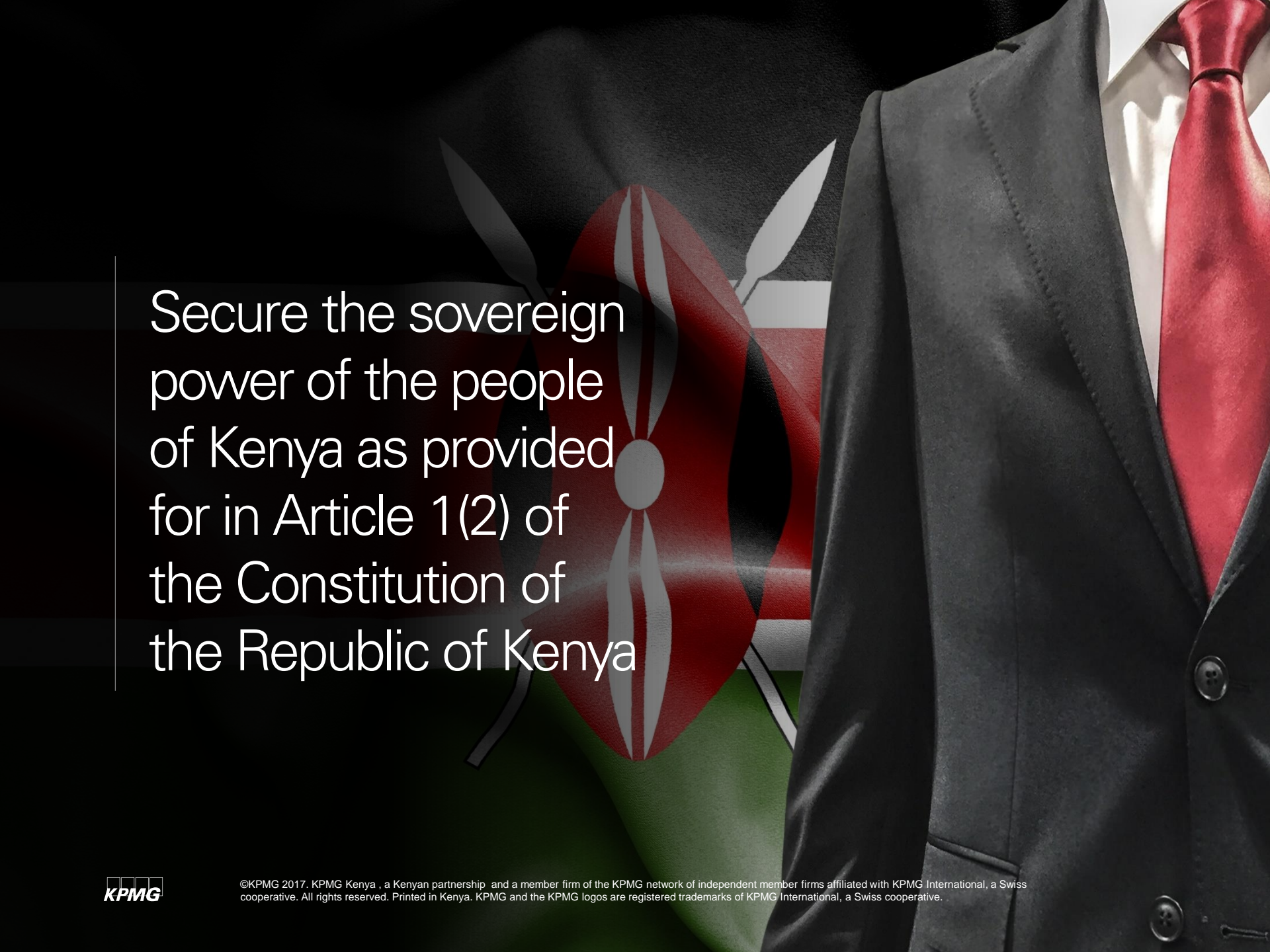
Context speaks to need to rebuild public trust and inspire public confidence in the Register of Voters and electoral process



Purpose



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Secure the sovereign
power of the people
of Kenya as provided
for in Article 1(2) of
the Constitution of
the Republic of Kenya

Objectives





Verifying the **accuracy** of the Register

Recommending **mechanisms of enhancing accuracy** of the Register

Updating the Register

Guidance

What informs our work



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Guidance

The audit methodology is **grounded** on the Constitution of the Republic of Kenya and applicable laws including the Elections Act of 2011 as amended up to January 2017.

THE CONSTITUTION

of the Republic of Kenya

1

ARTICLE 1 (2)

‘the expression of the sovereign power of the people through democratic elections’

2

ARTICLE 10

‘binding National Values and Principles of Governance expected from democratic elections’

3

ARTICLE 38

‘the freedom to make political choices and the requirements for registration as a voter’

4

ARTICLE 83

‘the criteria that one has to meet to qualify to be registered as a voter’

5

ARTICLE 260

“Adult” and **Article 12** on Entitlements of Citizens to a passport and registration documents’

6

ARTICLE 88

‘establishment of the IEBC and its role with regard to the continuous registration of voters and regular revision of the voters roll’

7

ARTICLE 249

‘Independence of the IEBC, not subject to direction or control by any person or authority; protect sovereign power of the people’

8

ARTICLE 86

‘whichever voting method is used, the system is simple, accurate, verifiable, secure, accountable and transparent’

9

VERIFICATION

‘The need to verify every single name in the Register of Voters against the register of Persons, the National Passports Register and the Register of Births and Deaths’

10

THE KREIGLER REPORT

‘which noted that without a credible, clean and verified Register of Voters the people of Kenya are denied their right to exercise their sovereign power’

Audit methodology

How we are going about this assignment



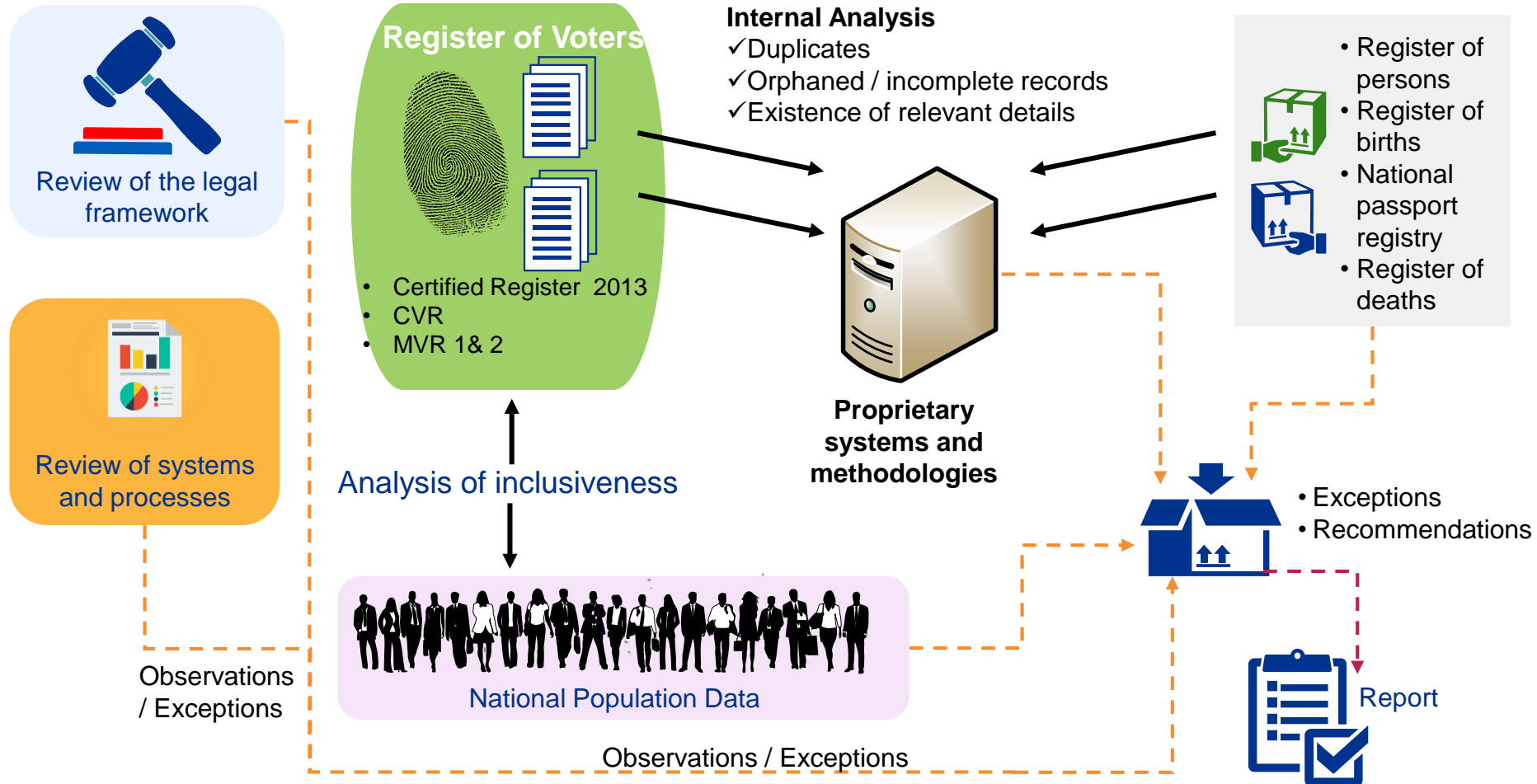
A snapshot of the audit of the register of voters

Purpose

Secure sovereign power of the people of Kenya as provided in Article 1(2) of the constitution

Objectives

1. Verifying the accuracy of the Register;
2. Recommending mechanisms of enhancing the accuracy of the Register;
3. Updating the Register.



Methodology

An overview of the five thematic elements that guide our methodology

OUR MANDATE

'KPMG will verify every single name in the register of voters against

- ✓ The register of persons
- ✓ The National register of passports
- ✓ The National register of births and deaths



LEGAL FRAMEWORK



SYSTEMS AND PROCESSES



DATA



ANALYTICS



REPORTING

1



LEGAL FRAMEWORK

Legal framework

What we are doing

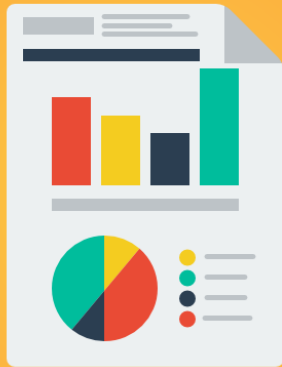
The key activity involves:

Review of the legal framework relating to voter registration.

Consider primarily the following:

- The Constitution of Kenya
- Election laws and regulations
- The Kenya Citizens and Foreign Nationals Management Service Act
 - The Registration of Persons Act
 - The Births and Deaths Registration Act
 - The Kenya Citizenship and Immigrations Act
 - The Refugee Act

2



SYSTEMS AND PROCESSES

System and Process reviews

What we are doing

We are reviewing the following systems and processes:

- Recruitment of registration personnel
- The voter registration process (including biometric registration), voter transfer process and voter update process;
- Quality assurance and validation processes
- Inspection and verification process
- The biometric registration database including;
 - Database controls and maintenance;
 - Security of data and underlying infrastructure;
 - Segregation of duties

3



DATA

Which IEBC register of voters?

What we are doing

We will obtain a copy of the IEBC register of voters.

The register of voters comprises of the following data sets:

- Certified as at 2013;
- Additional registered voters during the CVR as at 30 June 2016 (incl. MVR1)
- Continuous voter registration data post June 2016 (CVR); and
- Mass voter registration 2 (MVR2)

4



ANALYTICS

Internal analysis of register

What we are doing

We are reviewing the **Accuracy**, **Completeness** and **Validity** of the voter registration details or particulars in the register.

Objective of this activity

- Check for duplicates;
- Check for orphaned / incomplete records;
- Establish existence of relevant details required by the law i.e. Name, ID, Gender, Biometric Information

4



ANALYTICS

Reference data comparison

What we are doing

We will run **comparison tests** on the register of voters against:

- Register of Persons;
- National passport registry;
- Register of deaths;
- Register of births; and
- National Housing Population Census of 2009 and current projections.

Objective of this activity

- Identify invalid records
- Identify deceased voter records
- Identify under-age voter records
- Currency of the register of voters
- Obtain inclusiveness metrics such as age, gender, geographic distribution.

5



REPORTING

Reporting

What we are doing

At the conclusion of this assignment, KPMG will provide the IEBC with:

- Recommendations to enhance the accuracy of the Register, its update and thus ensure a credible register;
- The specific exceptions identified and the recommended actions to address those exceptions; and
- Report on the legal, systems and process improvements required to secure the integrity and security of the Register of Voters.

Outcome



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**Inspiring confidence in the
credibility of the register of voters**

**Credible register of voters for
2017 elections**

**Acceptable foundation for
free and fair elections in 2017**





Thank You

IEBC:

Independent Audit of the Voter Register



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