

CHINA TAX ALERT

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Notice on Adjusting Catalogues and Provisions concerning Import Duty Policies for Major Technical Equipment

*Notice on Adjusting Catalogues and Provisions concerning Import Duty Policies for Major Technical Equipment
Cai Guan Shui [2015] No.51*

Issued by Ministry of Finance, National Development and Reform Commission, Ministry of Industry and Information Technology, General Administration of Customs, State Administration of Taxation, and National Energy Administration on 1 December 2015

Overview

On 1 December 2015, the Ministry of Finance, National Development and Reform Commission, Ministry of Industry and Information Technology, General Administration of Customs, State Administration of Taxation, and National Energy Administration jointly issued the Notice on Adjusting Catalogues and Provisions concerning Import Duty Policies for Major Technical Equipment (Cai Guan Shui [2015] No.51), which aimed to adjust the import duty policies for major technical equipment. The biggest changes are the adjustment of product catalogues set out in the Notice on Adjusting the Import Duty Policies for Major Technical Equipment (Cai Guan Shui [2014] No. 2). Manufacturers of major technical equipment supported by the state, domestic investment projects, foreign investment projects, R&D centres and technological transformation projects may refer to the requirements set out in the Notice and the catalogue list in the appendix, so as to make arrangements for equipment import during the transitional period, and prepare for tax break applications for the import under the new policies.

Background

In order to implement the relevant decisions of the State Council on the planning for revitalising the equipment manufacturing industry, improve the core competitiveness and independent innovation abilities of China's equipment manufacturing industry, accelerate the adjustment and upgrading of industrial structure, and promote the sustainable development of national economy, the Ministry of Finance and other ministries jointly issued (and adjusted) the import duty policies for revitalising the equipment manufacturing industry in 2007, 2009, 2012, 2013 and 2014 respectively. The adjustments in the Notice are designed in light of the development of the domestic equipment manufacturing industry and supporting industries in recent years and on the basis of extensive solicitation of opinions from competent industrial departments, industry associations, and the relevant enterprises. The issuance of the Notice represents China's continued policy support for the equipment manufacturing industry, and the industry development trend supported by the government.

Main contents and KPMG's interpretation

1. The Catalogue of State-supported Major Technical Equipment and Products and the Catalogue of Imported Key Components and Raw Materials of Major Technical Equipment and Products are revised. Equipment and products with domestic and well-established technologies are deleted. Equipment and products in line with international new technologies are added. More requirements are added on production capacity, production value, and power of some products. Many revisions are focused on the energy metallurgical industry, infrastructure industry, agriculture industry and

electronic information and bio-medical industries. The energy metallurgical industry has added equipment that employs new energy technology such as underwater oil extraction equipment; the infrastructure and agriculture industries have deleted some equipment that are no longer classified as advanced, and have put forward higher requirements for the equipment; the electronic information and bio-medical industries have removed the tax break for production equipment with relatively mature domestic production technology such as lithium battery and TFT-LCD screen, and have provided tax break for production and processing equipment such as precision optical equipment and electronic chips.

2. The Catalogue of Major Technical Equipment and Products Not Entitled to Free Import Duty is revised:
Equipment in eleven categories are added including centrifugal compressor used for natural gas liquefying with annual output ≤ 3.5 million tonnes, well cementing equipment with maximum output pressure $< 70\text{MPa}$, compressor unit used by MTO equipment, rail milling trucks, concrete pump truck, hot isostatic press, cold isostatic press, spandex winder, spun-melt composite nonwoven fabric spinning draw machine, hydraulic continuously variable transmission or HST below 56cc, and glue sprayer with lower homogeneity.
3. Appendix I of the Provisions on Import Duty Policies for Major Technical Equipment (Cai Guan Shui [2014] No.2) is revised:
 - (1) Article 6 has added the following: "The competent industry and information technology department at provincial level shall then summarise and report the application documents to the Ministry of Industry and Information Technology before December 5 of each year" in order to regulate the time to report and submit the application documents by the competent industry and information technology department at provincial level.
 - (2) Article 7 has deleted the requirement that "provincial industry and technology information authorities should conduct preliminary review on the application materials by working Customs Office where enterprises are located and local financial supervisory commissioner of the Ministry of Finance; it also states clearly that the review of applications should be carried out by central ministries, clarifies application approval responsibilities, and simplifies application approval processes.
 - (3) In Article 8, "import demands of key parts and raw materials" has been changed to "import demands", indicating that the authorities will take into account a range of factors when reviewing enterprises' import demands. In addition, the Notice requires the Ministry of Industry and Information Technology, National Development and Reform Commission and National Energy Administration to submit the recognition results on qualification of project owners and the verification of relevant factors to the Ministry of Finance prior to 31 December of each year instead of 1 March of each year.

KPMG's observations

1. The Notice came into effect on 1 January 2016. For projects that have been approved under the old regulations, there is a 6-month transition period and enterprises can still import relevant equipment duty-free under the old regulations. Enterprises concerned should pay particular attention to the arrangements for the transition period, improve communication with foreign suppliers, and make better plan for future import demands so as to enjoy tax breaks.
2. Enterprises and projects that import a large amount of equipment (Manufacturers of major technical equipment, domestic investment projects, foreign investment projects, R&D centres and technological transformation projects) can perform an overall assessment and prepare relevant application materials based on various rules that are in effect and the non-duty free catalogue list. In particular, the Notice also further clarifies the application process and the material submission requirements. Enterprises should carefully study the new rules in order to submit applications in time and enjoy the preferential policies.
3. Because China's equipment import tax break policies are relatively complex, enterprises that import equipment and its accessories can perform a

systematic review of China's existing tax break policies and assess whether there is a possibility to enjoy import tax breaks and there is a need to consult professional firms.

4. Duty-free import of equipment / accessories are classified as goods under customs supervision, with a customs supervision period of 5 - 8 years. Within the customs supervision period, the goods entitled to tax breaks shall not be transferred, mortgaged, pledged, used for any other purpose, or disposed of otherwise without approval of the customs office. Otherwise, a fine ranging from 5% to 30% of the value of the goods shall be imposed, and illegal income shall be confiscated, if any. As a result, enterprises that may be entitled tax breaks should also weigh the import tax savings against the compliance cost of the regulation for bonded goods based on their characteristics of business operations and mid to long-term planning, and assess whether they should apply for the tax break.
5. Issuance of the Notice is in effect another adjustment to the relevant duty free and non-duty free catalogues, which aims to use preferential tax policies to encourage import of advanced and core technologies through major technical equipment before turning to independent development, and to guide industrial upgrading. Looking forward, we expect that authorities in charge will continue to adjust their policies based on industrial development, and KPMG will keep a close eye on the latest developments and provide the most updated information to our clients.

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