

# **Tax alert**

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# Updates on tax treatment of front-end fees

Recently, the Inland Revenue Authority of Singapore (IRAS) has updated its e-Tax Guide on Tax Deduction for Borrowing Costs Other Than Interest Expenses (Fourth Edition) to provide a more detailed guidance on deductibility of front-end fees (FEF).

Under Section 14(1)(a)(ii) of the Income Tax Act 1947, borrowing costs (other than interest expenses), which are incurred as a substitute for interest expenses or to reduce interest costs, are deductible if they are prescribed under the stipulated regulations. To qualify for deduction under Section 14(1)(a), the expense must be payable 'upon any money borrowed' and the Comptroller of Income Tax must be satisfied that such sum is payable on 'capital employed in acquiring the income'. In 2014, the list of prescribed borrowing costs was expanded to include amendment fees, FEF and back-end fees<sup>1</sup>.

As there was an increasing number of disputes on the FEF claim to substantiate that it was equivalent

to interest otherwise payable, the IRAS has conducted a policy review and updated the e-Tax Guide to provide certainty and address taxpayers' concerns.

In this tax alert, we summarise the key features of the different types of loans for which FEF is incurred and the qualifying conditions on claiming tax deduction on the FEF and provide our insights on them.

# Tax treatment of FEF and administrative procedures

The IRAS has set out the conditions and tax treatment of FEF:

	Type of loan	Main features of the loan on which FEF is payable	Tax treatment of FEF
1	Bilateral loans	<ul> <li>Provided by a single lender dealing directly with a borrower</li> <li>No coordination, arrangement or underwriting services are involved</li> </ul>	FEF is treated as equivalent to interest and hence tax deductible, subject to meeting the conditions*
2	Club loans	<ul> <li>Provided by a small group of lenders to a borrower</li> <li>Generally, no coordination, arrangement or underwriting services are involved</li> </ul>	
3	Syndicated loans	<ul> <li>Provided by a group of lenders (a syndicate) to one or more borrower(s)</li> <li>One or more lenders would act as arranger(s) and obtain a mandate letter from the borrower(s) to allow the arranger(s) to invite other lenders to participate in the provision of the loan</li> <li>FEF paid to arranger(s) covers both provision of loan/credit facility and provision of services (e.g. loan arrangement/underwriting)</li> </ul>	Where no breakdown on the FEF between interest and service components is available, the IRAS is prepared to allow deduction on 55% of the FEF paid, subject to meeting the conditions* (1), (2) and (4)

<sup>1</sup>Front-end fees/back-end fees are defined in the Income Tax (Deductible Borrowing Costs) (Amendment) Regulations 2014 as any amount payable to the lender, either at the beginning or at the end of the term of borrowing, which is equivalent to the interest which the borrower would otherwise be required to pay to the lender under the loan agreement.

#### \*Conditions for deduction:

- The taxpayer must have made a draw-down on the loan facility by the end of the basis period of the Year of Assessment (YA) in which the FEF was incurred. There is a relaxation of this condition where the loan agreement is signed within 3 months from the financial year end (e.g. on or after 1 October for an entity with a 31 December financial year end), the taxpayer will have until the end of the next financial year to make a draw-down on the loan<sup>2</sup>.
- The FEF was incurred in the basis period for the YA in which the tax deduction was claimed (i.e. deduction is granted on an incurred and not an amortised basis).
- The loan agreement and other loan documentation must not indicate any intention by the bank to sell down the loan or include a provision of underwriting services.
- The deductible amount of FEF should not include any fees for services (e.g. facility agent fee, security agent fee, coordination fee, etc.).

The above tax treatment takes effect from YA 2023.

The IRAS has highlighted that in claiming the deduction, taxpayers are to declare in their tax computations which loan type the FEF relates to and that the relevant conditions stated above are met.

For syndicated loans, taxpayers are to declare if they are availing themselves of the tax deduction on 55% of the FEF incurred on the syndicated loans.

Taxpayers should continue to maintain supporting documents to substantiate their deduction of FEF and submit them to the IRAS upon request. Where the loan documentations include terms and clauses indicating syndication, arrangement, sell-down intention or underwriting, the loan will be regarded as a syndicated loan.

#### **KPMG** commentary

This update follows a series of clarifications made between the IRAS and various banks, including the Association of Banks in Singapore (ABS) on the commercially practicable documentation available for taxpayers to substantiate a tax deduction claim on FEF. The update demonstrates the IRAS' commitment to maintain an equitable playing field for smaller taxpayers who are unlikely to have the same leverage as large multinational corporations (MNCs) over their lenders or banks to customise their loan document(s) in alignment with the IRAS' previous documentation requirements.

Taxpayers who have undertaken loans as a borrower under which they incur FEF should revisit the clauses set out in their relevant loan document(s) and assess their respective features to validly identify the loan type for determination of the appropriate tax treatment on any FEF incurred.



<sup>2</sup>To claim deduction on the FEF, the draw-down of the loan agreement must be made before the filing deadline of the tax return for the YA. If the draw-down is made after the filing deadline of the tax return but before the next financial year end, taxpayers can submit a revised tax computation following the draw-down to claim deduction on the FEF.



While the identification of a bilateral loan should be generally straightforward, taxpayers are expected to face difficulties differentiating between club loans and syndicated loans, given their seemingly synonymous features (e.g. presence of multiple lenders, sharing of credit risks, etc.). In addition, it should be noted that some banks or lenders may label club loans as syndicated loans for industrial prestige and give themselves the title of an 'arranger', despite no actual arrangement services being rendered. Hence, regardless of the form in which the loan is presented, taxpayers should stay mindful of its actual substance, using relevant documentation to corroborate their assertion on the loan type and corresponding claim for tax deduction.

Given the more 'generous' tax deduction granted to FEF incurred under a club loan (i.e. full deduction), there might be an increased scrutiny from the IRAS in respect of such deductions. Moreover, the onus would lie on taxpayers to demonstrate that there is no element of service component embedded within the asserted club loan, which would indicate syndication and accordingly a lower allowable tax deduction. In the updated e-Tax Guide, the IRAS has provided guidance on key differentiating factors between a club loan and a syndicated loan, which taxpayers should find helpful.

For banks or lenders issuing loans where FEF is involved, it may be worthwhile to review the loan's standard terms and clauses to minimise ambiguity on the loan type they are issuing to borrowers.

For syndicated loans, banks or lenders may also consider transparentising the breakdown of the FEF into interest and service components for borrowers, where commercially possible.

With the additional disclosure requirements for claiming a tax deduction on the FEF, there could be an increase in occurrence of the IRAS requesting for the necessary supporting evidence for verification of the disclosed loan type. The perusal of such supporting evidence by the IRAS may hint at other features of the loan and whether taxpayers have complied with the relevant Singapore tax obligations (e.g. withholding tax where lenders are non-resident companies, appropriate transfer pricing arrangements for related party loans, etc.). Taxpayers should therefore ensure that the relevant tax considerations have been taken into account and appropriately complied with in a timely manner.

Nonetheless, it should be noted that any consideration on deductibility of FEF should, at the outset, be dependent on the purpose of the underlying loan (i.e. whether specifically undertaken to finance income-producing assets), keeping in mind any interest expense restriction required on the deductible FEF.

#### How we can help

As a committed tax advisor to our clients, we welcome any opportunity to discuss the relevance of the above matters to your business.

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